



# Fun Fact: You can Use Govinfo.gov and Congress.gov to do Legislative Histories on the Cheap

Christopher C. Brown University of Denver, Main Library

Federal Depository Library Conference, October 22, 2019

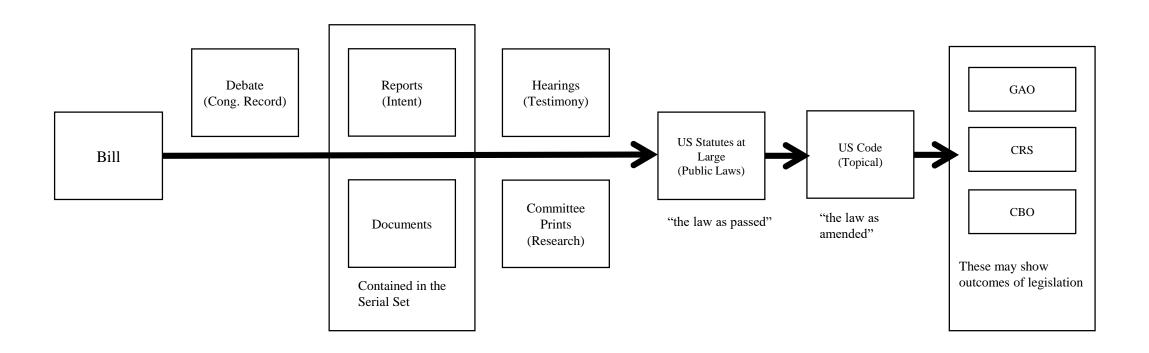
## What is a Legislative History?

- All the documents that surround the passage of a particular Act (limited to a particular Congress). This is the focus of this presentation. This is the formal legislative history.
- All of the above, but including similar legislation and background documents from previous Congresses. This broader view goes beyond the formal legislative history to general public policy issues that span multiple Congresses. An example is *The Child Tax Credit: Legislative History* (<a href="https://crsreports.congress.gov/product/pdf/R/R45124">https://crsreports.congress.gov/product/pdf/R/R45124</a>), which traces the history of the child tax credit from 1997-2018. ProQuest Legislative Insight also includes legislation and documents from previous Congresses.

## Why do Users Want Legislative Histories

- To understand ambiguities in legislation
- To discover what motivated lawmakers to pass legislation
- To understand where legislation fits into a public policy issue
- To understand successes or failures of outcomes of legislation
- To understand the social or cultural influences upon legislation within a particular slice of time

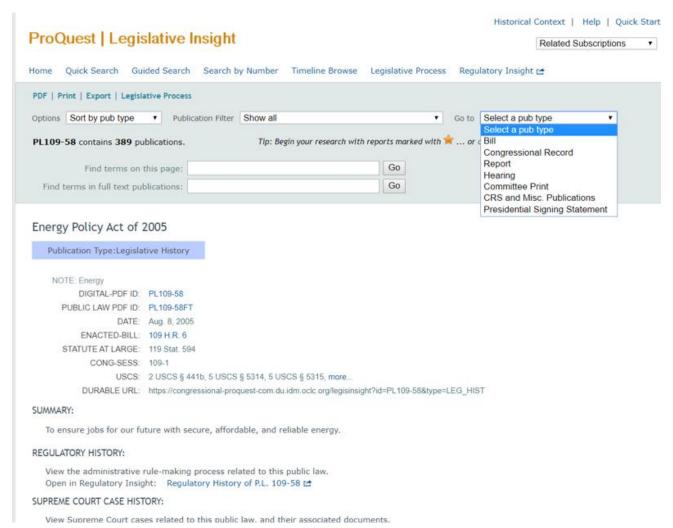
## Document Trail of Legislation



(not intended to show chronology, only documents that come out of the process)

### ProQuest | Legislative Insight

# ProQuest Legislative Insight: The Best Tool for Leg. Hist.



But not all libraries can afford this product. This presentation emphasizes how to do legislative history research with freely available sources.

## The "poor man's" legislative history can be found as an endnote to Public Laws (94th Congress, 1975 onward). Sovinfo

PUBLIC LAW 109-58-AUG, 8, 2005

119 STAT, 1143

(C) identifiable environmental impacts of each project included in the study, including to fish and wildlife, water quality, and recreation;

(D) projected water yield from each such project;

(E) beneficiaries of each such project;

(F) the amount authorized and expended; (G) projected funding needs and timelines for completing the study (if applicable);

(H) anticipated costs of each such project; and
(I) other factors that might interfere with construction

of any such project.

(4) An identification of potential hydroelectric facilities that might be developed pursuant to each study identified under

5) Applicable costs and benefits associated with potential hydroelectric production pursuant to each study.

H.R.6 - Energy Policy Act of 2005 - P.L. 109-58

Approved August 8, 2005.

#### LEGISLATIVE HISTORY—H.R. 6:

HOUSE REPORTS: No. 109-190 (Comm. of Conference).

CONGRESSIONAL RECORD, Vol. 151 (2005):

Apr. 20, 21, considered and passed House. June 14–16, 20–23, 28, considered and passed Senate, amended.

July 28, House agreed to conference report.

July 29, Senate agreed to conference report.
WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 41 (2005):

Aug. 8, Presidential remarks and statement.

LEGISLATIVE HISTORY-H.R. 6:

HOUSE REPORTS: No. 109-190 (Comm. of Conference)

CONGRESSIONAL RECORD, Vol. 51, 12005;

Apr. 20, 21, considered and passed House.

June 14-16, 20-23, 28, considered and passed Senate, amended.

July 28, House agreed to conference report.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 41 (2005):

# Overview of Finding Legislaive History Resources, part 1

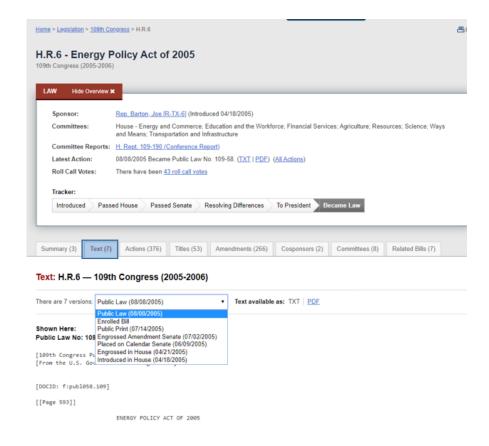
Doc Type	Congress.gov	Govinfo.gov	Other
Bill text	Search or <u>browse</u> bills/resolutions. All actions links to text	Search or <u>browse</u> bills/resolutions . 80 versions ( <a href="https://www.govinfo.gov/help/bills">https://www.govinfo.gov/help/bills</a> )	
Debate	Search or <u>browse by date</u> (Daily ed. 1989- present). Also links to FT within context		
Hearings	Link to congressional reports to see if hearings held	Look at reports to see if hearings held	Search <u>CGP</u> for hearings not in Govinfo.gov.
Reports	Find link to report under "All actions" in bill	Search by Rpt. no. to find Leg. Intent	Search <u>CGP</u> by Congress-report number.
Documents	Rarely		Search <u>CGP</u> by Congress-document number.
Committee Prints		Search by broad topic and limit to comm. prints	

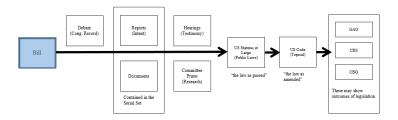
# Overview of Finding Legislaive History Resources, part 2

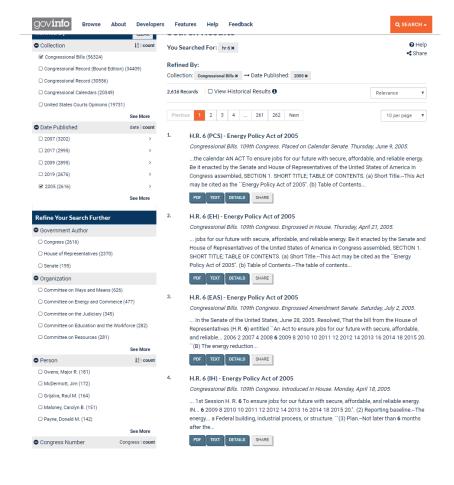
Doc Type	Congress.gov	Govinfo.gov	Other
Signing Statements	Date signed included, but have to search CPD in Govinfo.gov	Get signing date from end of PL and search CPD	Unofficial: American Presidency Project
Public Law	Linked to from bill; search for or <u>browse</u> all PLs	Use bill no. or PL no as "hook". Browse or search "Public and Private Laws"	
US Code		Find codification in PL margin. Then use citation lookup, or browse to section.	Find codification in PL, or in <u>Table III</u> of <u>House US Code</u> ; annual "rollback" if desired. Hook is Stat citation.
Outcome Resources (GAO/CBO/CRS)		Only selected GAO rpts from 1994-2008. Best to search GAO.gov	GAO.gov Crsreports.congress.gov CBO.gov

## Bill and Resolution Text

### Easily retrieved from either Congress.gov or Govinfo.gov







## Debate in the Congressional Record



7072

CONGRESSIONAL RECORD—HOUSE

April 20, 2005

#### THE ENERGY BILL

(Mr. DEFAZIO asked and was given permission to address the House for 1 minute.)

Mr. DEFAZIO. Mr. Speaker, I have nothing against classics. I drove a 1968 Barracuda to work today. But I am looking at hybrids because of the high cost of gas and to get a little more efficient.

The Republicans are offering us a classic energy bill today, firmly rooted in the 1950s: no improvements in efficiency, no investment in energy-efficient technologies, no breakthroughs. Even worse, \$8 billion of subsidies to the oil and gas industry. Well, heck, they need it. That was only the quarterly profit of ExxonMobil gouging people at the pump last quarter. They want to give us more of the same.

The President's own energy information administration says this bill will, quote, have only negligible impact on production, consumption and imports of oil. In fact, they said it will probably increase the price of gasoline by 3 cents per gallon. I guess that is to pay for the new subsidies to the suffering oil and gas industry.

That is an energy policy for the 21st century?

#### LEGISLATIVE HISTORY—H.R. 6:

HOUSE REPORTS: No. 109-190 (Comm. of Conference).

CONGRESSIONAL RECORD, Vol. 151 (2005):

Apr. 20, 21, considered and passed House.

June 14-16, 20-23, 28, considered and passed Senate, amended.

July 28, House agreed to conference report.

July 29, Senate agreed to conference report.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 41 (2005):

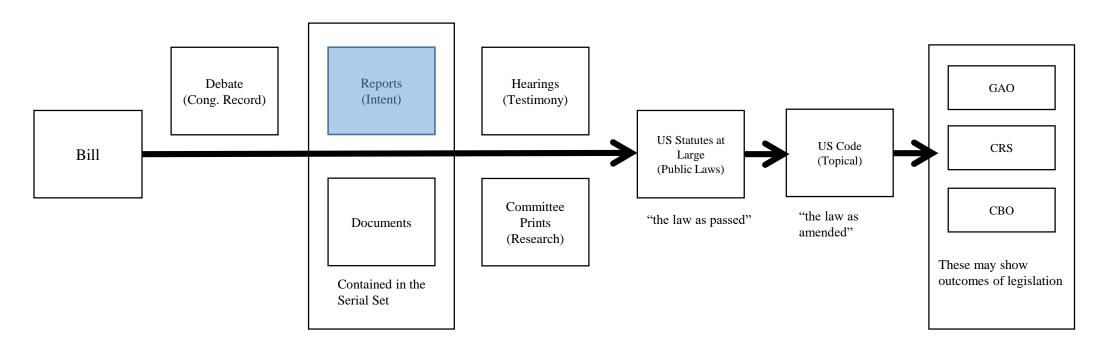
Aug. 8, Presidential remarks and statement.

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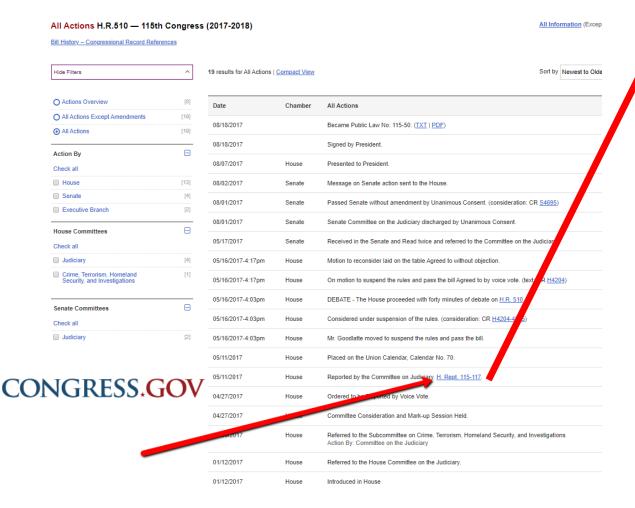
## Congressional Record debate is also linked to from within Congress.gov

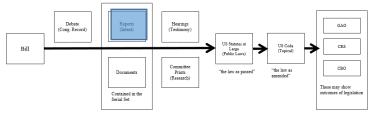
		demanded a recorded vote and pursuant to the fulle, the chair postponed further proceedings on the question of adoption of the Dingell amendment until later in the legislative day.
04/20/2005-5:12pm	House	DEBATE - Pursuant to the provisions of <u>H. Res. 219</u> , the Committee of the Whole proceeded with 20 minutes of debate on the Dingell amendment.
04/20/2005-5:11pm	House	<u>H.Amdt.71</u> Amendment (A002) offered by Mr. Dingell. (consideration: CR <u>H2325-2334</u> , <u>H2380</u> ; text: CR <u>H2325-2332</u> )
04/20/2005-5:10pm	House	H.Amdt.70 On agreeing to the Hall amendment (A001) Agreed to by voice vote.
04/20/2005-4:59pm	House	DEBATE - Pursuant to the provisions of <u>H. Res. 219</u> , the Committee of the Whole proceeded with 10 minutes of debate on the Hall amendment.
04/20/2005-4:58pm	House	H.Amdt.70 Amendment (A001) offered by Mr. Hall. (consideration: CR H2321-2325; text: CR H2321-2324)
04/20/2005-2:56pm	House	GENERAL DEBATE - The Committee of the Whole proceeded with one hour and thirty minutes of general debate on $\underline{\text{H.R. 6}}$ .
04/20/2005-2:55pm	House	The Speaker designated the Honorable Shelley Moore Capito to act as Chairvoman of the Committee.
04/20/2005-2:55pm	House	House resolved itself into the Committee of the Whole House on the state of the Union pursuant to <u>H. Res. 219</u> and Rule XVIII.

# Congressional Reports: The Gold Mine for Legislative Background



## Legislative Intent from Reports





#### H. Rpt. 115-117 <sup>2</sup>

#### Background and Need for the Legislation

The DNA Identification Act of 1994 <sup>1</sup> established federal DNA labs and authorized the Federal Bureau of Investigation to begin compiling DNA information into a central database. This database is known as the National DNA Index System (NDIS) and the system for analyzing and communicating the data is the Combined DNA Index System (CODIS). The 1994 Act allowed DNA testing to be done by accredited state labs with results from state labs being uploaded to CODIS.

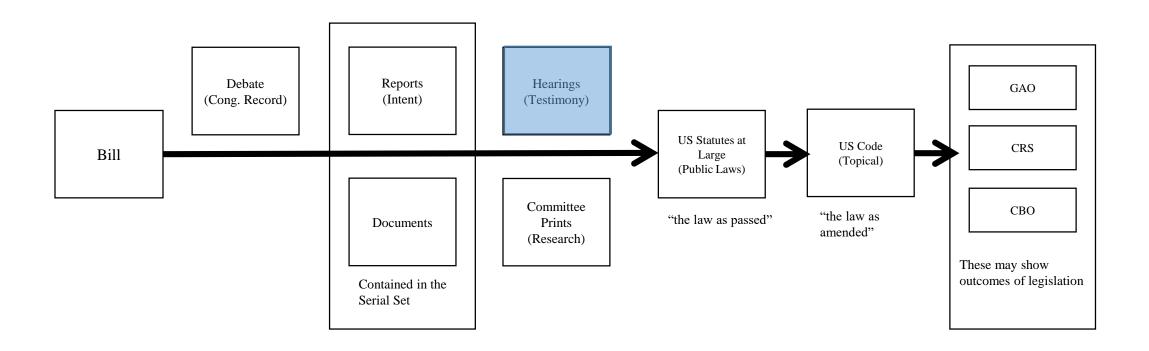
DNA technology has advanced a great deal in the years since the 1994 Act. Whereas it once took days or weeks, DNA testing can now be completed in a matter of hours. There is currently technology, known as Rapid DNA technology, that allows for DNA testing and identification on a small, copier-sized machine. A DNA sample—oftentimes a cheek swab—is taken, placed into a cartridge that slides into the Rapid DNA machine, and reports back the DNA profile in approximately ninety minutes. The FBI, working with the forensics community, is hopeful that this technology can be used in a booking station to help identify suspects in the same way a fingerprint is currently used. At present, Rapid DNA technology can only be used for identification purposes, not crime scene analysis.

Unfortunately, the 1994 Act creating CODIS does not allow for the use of this technology since only state labs are allowed access to CODIS. Currently, booking stations have to send their DNA samples off to state labs and wait weeks for the results. This has created a backlog that impacts all criminal investigations using forensics, not just forensics used for identification purposes. H.R. 510 would modify the current law regarding DNA testing and access to CODIS. The short turnaround time resulting from increased use of Rapid DNA technology would help to quickly eliminate potential suspects, capture those who have committed a previous crime and left DNA evidence, as well as free up current DNA profilers to do advanced forensic DNA analysis, such as crime scene analysis and rape-kits.





## Congressional Hearings



Perhaps not so important to attorneys, but very important to social scientists, public policy interests, and students writing policy papers.

# Most Difficult Aspect of Leg. Hist. Research: Finding Hearings

- No reference to hearings in Congress.gov or in Congressional Calendars
- Selected hearings are in Govinfo.gov, but not connected to legislative histories
- Endnotes of Public Laws make no references to hearings
- ProQuest Legislative Insight mentions hearings in the contemporary Congress and previous Congresses, but not everyone is able to afford this product.
- ProQuest Congressional lists hearings in their Legislative History module (1969-present). This is the online version of Congressional Information Service's CIS Annual, which is functionally superseded by ProQuest Legislative Insight.

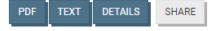
## Finding Hearings in Reports

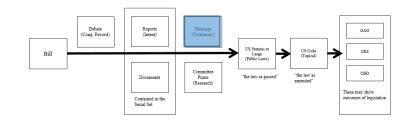
- Govinfo.gov search using bill number as hook
- S. 802 (114<sup>th</sup> Congress); June 12, 2015
- No reports were issued
- But, using Congress.gov, we see that a "Related Bill" was H.R. 2100 (114th Congress).

Serial No. 114-56 (House Hearing) - To Direct the President to Develop A Strategy to Obtain Observer Status for Taiwan in the...

Congressional Hearings. Markup. Foreign Affairs. Thursday, May 21, 2015.

... OF REPRESENTATIVES ONE HUNDRED FOURTEENTH CONGRESS FIRST SESSION ON H.R. 1853, **H.R. 2100**, H.R. 2323... other purposes 3 **H.R. 2100**, To authorize the Secretary of State and the Administrator of the United... Taiwan in INTERPOL; **H.R. 2100**, the Girls Count Act of 2015; H.R. 2323, the U.S. International...





TO DIRECT THE PRESIDENT TO DEVELOP A STRATEGY TO OBTAIN OBSERVER STATUS FOR TAIWAN IN THE INTERNATIONAL CRIMINAL POLICE ORGANIZATION; THE GIRLS COUNT ACT OF 2015; THE UNITED STATES INTERNATIONAL COMMUNICATIONS REFORM ACT OF 2015; CONDEMNING THE APRIL 2015 TERRORIST ATTACK AT THE GARISSA UNIVERSITY COLLEGE IN GARISSA, KENYA; AND EXPRESSING DEEPEST CONDOLENCES TO AND SOLIDARITY WITH THE PEOPLE OF NEPAL FOLLOWING THE DEVASTATING EARTHQUAKE ON APRIL 25, 2015

#### MARKUP

BEFORE THE

#### COMMITTEE ON FOREIGN AFFAIRS HOUSE OF REPRESENTATIVES

ONE HUNDRED FOURTEENTH CONGRESS

FIRST SESSION

N

H.R. 1853, H.R. 2100, H.R. 2323, H. Res. 213 and H. Res. 235

MAY 21, 201

Serial No. 114-56

Printed for the use of the Committee on Foreign Affairs

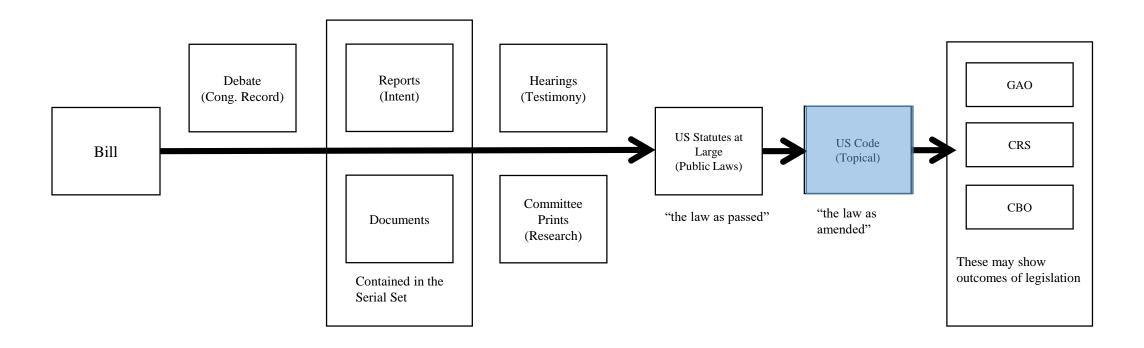
# Find Out about Hearings in One of Three Ways

- Congressional Reports: "Hearings" heading in text of report
- •Search Govinfo.gov Hearings database for Bill no. in the right Congress.
- House or Senate Committee website

## Documents & Committee Prints

- Often not associated with legislation, but there are some times when they are. There are usually no "hooks" to connect these with legislation. You just have to forage around.
- As an example, see the PQ Legislative Insight Leg Insight for PL 115-141, the Consolidated Appropriations Act of 2018.
  - America First: A Budget Blueprint To Make America Great Again. H.doc.115-18
  - Request for Additional Fiscal Year 2018 Funding and the Necessary Authority
    To Address Ongoing Recovery Efforts Due to the 2017 Atlantic Hurricane
    Season, Communication from the Director, the Office of Management and
    Budget. H.doc.115-80
- Over 40 committee prints are listed in PQ Leg. Insight, but no "hooks" exist to retrieve these.

## U.S. Code



# Usually US Code citations can be found under the Short Title in the PL, or later in the law.

119 STAT. 594

PUBLIC LAW 109-58-AUG. 8, 2005

#### Public Law 109–58 109th Congress

#### An Act

Aug. 8, 2005 [H.R. 6]

Energy Policy Act of 2005. 42 USC 15801 note. To ensure jobs for our future with secure, affordable, and reliable energy.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) Short Title.—This Act may be cited as the "Energy Policy Act of 2005".
- (b) Table of Contents.—The table of contents for this Act is as follows:

## House Office of Law Revision Counsel

https://uscode.house.gov/

Not all Public Laws go into the US Code. Use Table III of the House US Code to see if it is in USC, and where it is codified.

"The Code only includes the general and permanent laws of the United States. Temporary laws, such as appropriations acts, and special laws, such as one naming a post office, are not included in the Code." (https://uscode.house.gov/faq.xhtml).

# Key to Table III of the House U.S. Code is knowing the PL or Stat citation

### Some Examples:

- Girls Count Act of 2015 PL114-24, 129 Stat. 314 (very simple) <a href="https://uscode.house.gov/table3/114/24.htm">https://uscode.house.gov/table3/114/24.htm</a>
- Energy Policy Act of 2005 PL109-58, 119 Stat. 594 (very complex) https://uscode.house.gov/table3/109 58.htm

# Legislative History Case Study 1: Rapid DNA Act of 2017



115TH CONGRESS

H. R. 510

To establish a system for integration of Rapid DNA instruments for use by law enforcement to reduce violent crime and reduce the current DNA analysis backlog.

#### IN THE HOUSE OF REPRESENTATIVES

January 12, 2017

Mr. Sensenbrenner (for himself, Mr. Swalwell of California, Mr. Rod-NEY DAVIS of Illinois, Mr. KIND, Mr. RYAN of Ohio, Mr. COHEN, Mrs. Wagner, Mr. Ratcliffe, Ms. Speier, Mr. Pearce, and Mr. DESAULNIER) introduced the following bill; which was referred to the Committee on the Judiciary

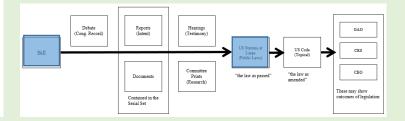
#### A BILL

To establish a system for integration of Rapid DNA instruments for use by law enforcement to reduce violent crime and reduce the current DNA analysis backlog.

- Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Rapid DNA Act of
- 5 2017".

### Hooks:

- H.R. 510 115<sup>th</sup> Congress
- P.L. 115-50



PUBLIC LAW 115-50-AUG. 18, 2017

131 STAT, 1001

Public Law 115-50 115th Congress

#### An Act

To establish a system for integration of Rapid DNA instruments for use by law enforcement to reduce violent crime and reduce the current DNA analysis backlog. Aug. 18, 2017 [H.R. 510]

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled

Rapid DNA Act of 2017. 42 USC 13701

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Rapid DNA Act of 2017".

#### SEC. 2. RAPID DNA INSTRUMENTS.

(a) Standards.—Section 210303(a) of the DNA Identification Act of 1994 (42 U.S.C. 14131(a)) is amended by adding at the end the following:

"(5)(A) In addition to issuing standards as provided in Procedures. paragraphs (1) through (4), the Director of the Federal Bureau of Investigation shall issue standards and procedures for the

use of Rapid DNA instruments and resulting DNA analyses. "(B) In this Act, the term 'Rapid DNA instruments' means Definition. instrumentation that carries out a fully automated process

to derive a DNA analysis from a DNA sample. (b) INDEX.—Paragraph (2) of section 210304(b) of the DNA Identification Act of 1994 (42 U.S.C. 14132(b)(2)) is amended to read as follows:

"(2) prepared by— "(A) laboratories that—

"(i) have been accredited by a nonprofit professional association of persons actively involved in forensic science that is nationally recognized within the forensic science community; and

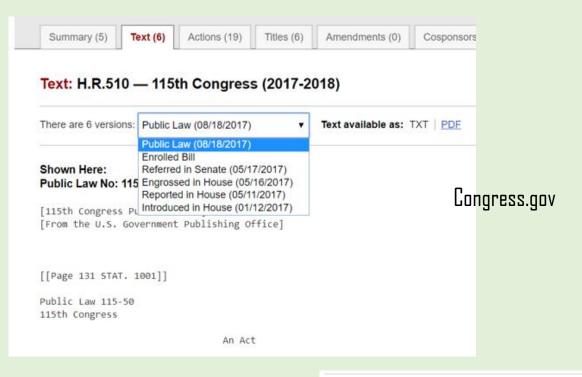
"(ii) undergo external audits, not less than once Deadline every 2 years, that demonstrate compliance with standards established by the Director of the Federal Bureau of Investigation; or

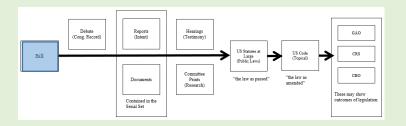
"(B) criminal justice agencies using Rapid DNA instruments approved by the Director of the Federal Bureau of Investigation in compliance with the standards and procedures issued by the Director under section 210303(a)(5); and".

#### SEC. 3. CONFORMING AMENDMENTS RELATING TO COLLECTION OF Waiver authority. DNA IDENTIFICATION INFORMATION.

(a) From Certain Federal Offenders.—Section 3 of the DNA Analysis Backlog Elimination Act of 2000 (42 U.S.C. 14135a) is

## Bill Text from Congress.gov or Govinfo.gov





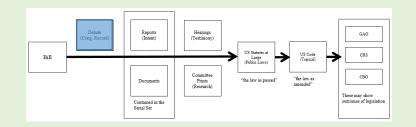
### Hooks:

- H.R. 510 115<sup>th</sup> Congress
- P.L. 115-50

Govinfo.gov



## Debate in Congressional Record



#### Bill History in the Congressional Record

Page numbers for legislative actions on this bill link to the Congressional Record. Learn

From the Congressional Record, Volume 163 (2017)

H.R. 510--A bill to establish a system for integration of Rapid DNA instruments for use by law enforcement to reduce violent crime and reduce the current DNA analysis backlog; to the Committee on the Judiciary.

By Mr. SENSENBRENNER (for himself, Mr. Swalwell of California, Mr. Rodney Davis of Illinois, Mr. Kind, Mr. Ryan of Ohio, Mr. Cohen, Mrs. Wagner, Mr. Ratcliffe, Ms. Speier, Mr. Pearce, and Mr. DeSaulnier), H471 [12JA]

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Cosponsors added, <u>H821</u> [31JA], <u>H1595</u> [7MR], <u>H1949</u> [8MR], <u>H2185</u>
[17MR], H2517 [28MR], H2802 [12AP], H2848 [25AP], H2898 [26AP],
H2943 [27AP]
Reported (H. Rept. 115-117), H4189 [11MY]
                                                              L'ongress.gov
Rules suspended. Passed House, H4204 [16MY]
Text, <u>H4204</u> [16MY]
Message from the House, $3005 [17MY]
Read the first and second times, $3005 [17MY]
Referred to the Committee on the Judiciary, $3005 [17MY]
Committee discharged. Passed Senate, <u>$4695</u> [1AU]
Message from the Senate, H6587 [4AU]
Message from the House (received August 4, 2017, during
adjournment), 54929 [5SE]
Examined and signed in the House (August 2, 2017), H6589 [4AU]
Examined and signed in the Senate (August 4, 2017, during
adjournment), S4929 [5SE]
Presented to the President (August 7, 2017), H6591 [8AU]
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Approved [Public Law 115-50] (signed August 18, 2017)



#### H4204

#### CONGRESSIONAL RECORD—HOUSE

May 16, 2017

today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of

The House will resume procee on postponed questions at a later

Backlog Elimination Act of 2000 (42 U.S.C. 14135b) is amended-

(1) in subsection (b), by adding at the end the following: "The Director of the Federal Bureau of Investigation may waive the re-

With Rapid DNA technology, it is NER for sponsoring this impossible to test the DNA of arrestees as soon as they are in custody and determine within hours whether they match the DNA profile from a crime scene or from other earlier crimes.

This technology would also enable police to check the Federal DNA database to see if an arrestee matches the DNA profile from previous crimes for which a DNA sample exists but no known suspect has been identified.

Rather than waiting weeks for a DNA sample to be processed and risk releasing a suspect back into the public to potentially reoffend, creating new victims, police will be able to determine at initial booking if the suspect is a person of interest in other crimes.

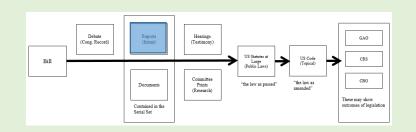
This bill will provide important tools for law enforcement. For instance, it will inform decisions about pretrial release or detention and their conditions. It will solve and prevent all crimes, including violent crimes. By freeing up forensic analysts, it will prevent DNA analysis hacklors

I believe this is necessary, responsible legislation that will aid law enforcement and protect American citizens by keeping offenders off the

etreate I again thank Congressman slation, and I urge my colote in favor of this bill.

> From either Congress.gov or Govinfo.gov

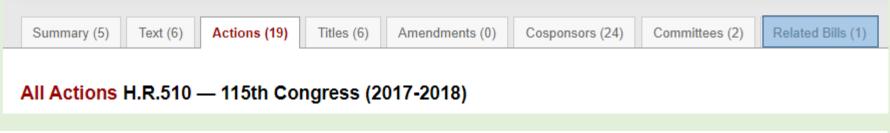
## Legislative Background from Reports



All Actions H.R.510 — 115th Congress (2017-2018)

05/11/2017 House Reported by the Committee on Judiciary. H. Rept. 115-117.

### Need to check for related bills in the other chamber



Related Bills: H.R.510 — 115th Congress (2017-2018) All Information (Except Text) A related bill may be a companion measure, an identical bill, a procedurally-related measure, or one with text similarities. Bill relationships are identified by the House, the Senate, or CRS, and refer only to samecongress measures. Latest Title Relationships to H.R.510 Relationships Latest Action Identified by S.139 FISA Amendments Reauthorization Act of 2017 CRS 01/19/2018 Became Public Law No: 115-118. Identical bill Related bill House

## House Report 115-117

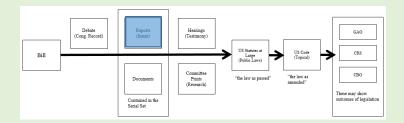
 $^{2}$ 

#### Background and Need for the Legislation

The DNA Identification Act of 1994 <sup>1</sup> established federal DNA labs and authorized the Federal Bureau of Investigation to begin compiling DNA information into a central database. This database is known as the National DNA Index System (NDIS) and the system for analyzing and communicating the data is the Combined DNA Index System (CODIS). The 1994 Act allowed DNA testing to be done by accredited state labs with results from state labs being uploaded to CODIS.

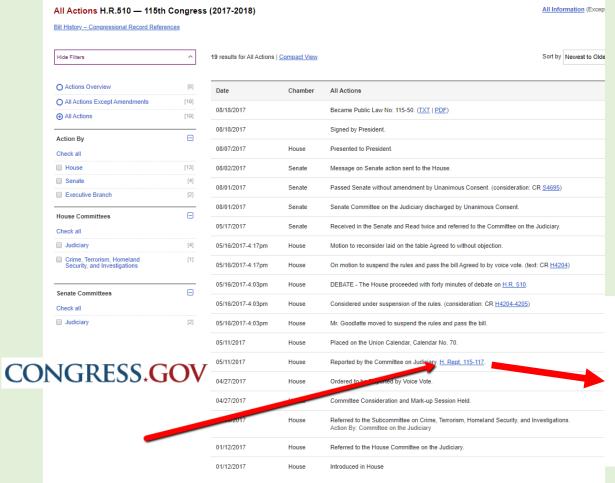
DNA technology has advanced a great deal in the years since the 1994 Act. Whereas it once took days or weeks, DNA testing can now be completed in a matter of hours. There is currently technology, known as Rapid DNA technology, that allows for DNA testing and identification on a small, copier-sized machine. A DNA sample—oftentimes a cheek swab—is taken, placed into a cartridge that slides into the Rapid DNA machine, and reports back the DNA profile in approximately ninety minutes. The FBI, working with the forensics community, is hopeful that this technology can be used in a booking station to help identify suspects in the same way a fingerprint is currently used. At present, Rapid DNA technology can only be used for identification purposes, not crime scene analysis.

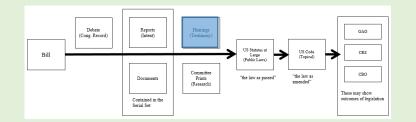
Unfortunately, the 1994 Act creating CODIS does not allow for the use of this technology since only state labs are allowed access to CODIS. Currently, booking stations have to send their DNA samples off to state labs and wait weeks for the results. This has created a backlog that impacts all criminal investigations using forensics, not just forensics used for identification purposes. H.R. 510 would modify the current law regarding DNA testing and access to CODIS. The short turnaround time resulting from increased use of Rapid DNA technology would help to quickly eliminate potential suspects, capture those who have committed a previous crime and left DNA evidence, as well as free up current DNA profilers to do advanced forensic DNA analysis, such as crime scene analysis and rape-kits.



The Background and Need section is generally a very clear and brief explanation of the deficiencies in current law and the justification for the legislation.

## Notices of hearings can be found in congressional reports





#### Serial No. 114-25 (House Hearing) - RAPID DNA ACT

Congressional Hearings. General. Judiciary, Subcommittee on Crime, Terrorism, Homeland Security, and Investigations. Thursday, June 18, 2015.

... REPRESENTATIVES ONE HUNDRE COURTEENTH CONGRESS FIRST SESSION ON H.R. 320 JUNE 18, 2015 Serial No. 114-25 Printed for the use of the Committee on the Judiciary [GRAPHIC NOT AVAILABLE IN TIFF FDRMAT] Available via the World Wide Web: http://judiciary.house.gov U.S. GOVE NMENT PUBL PDF WASHINGTON: 2015 For sale by the ...

TEXT DETAILS SHARE

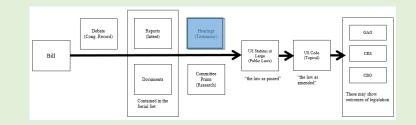
#### H. Rpt. 115-117 Hearings

The Committee on the Judicia v held no hearings on H.R. 510. However, the Judiciary Committee's Subcommittee on Crime, Terrorism, Homeland Security and Investigations held a hearing on a virtually identical bill, H.R. 320, on June 18, 2015. Testimony was received from: Ms. Amy Hess, Executive Assistant Director of Science and Technology, Federal Bureau of Investigation; Ms. Jody Wolf, Assistant Crime Laboratory Administrator, Phoenix Police Department Crime Laboratory, President, American Society of Criminal Laboratory Directors; and Ms. Natasha Alexenko. Founder, Natasha's Justice Project.





## Find Hearings in Govinfo.gov or CGP



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#### Serial No. 114-25 (House Hearing) - RAPID DNA ACT

Congressional Hearings. General. Judiciary, Subcommittee on Crime, Terrorism, Homeland Security, and Investigations. Thursday, June 18, 2015.

.... RAPID DNA ACT HEARING BEFORE THE SUBCOMMITTEE ON CRIME, TERRORISM, HOMELAND SECURITY, AND... N T S JUNE 18, 2015 Page THE BILL H.R. 320, the "Rapid DNA Act" 2 OPENING STATEMENTS The Honorable... distinguished panel, and particularly their thoughts on the role that rapid DNA can play in aiding sexual...



## Legislative History Case Study 2: Check Clearing for the 21st Century Act



H. R. 1474

To facilitate cheek truncation by authorizing substitute cheeks, to foster innovation in the cheek collection system without mandating receipt of checks in electronic form, and to improve the overall efficiency of the Nation's payments system, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

March 27, 2003

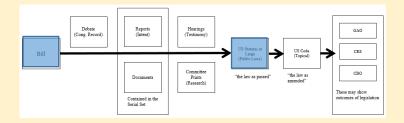
Ms. Hart (for herself, Mr. Ford, Mr. Ferguson, Mr. Oxley, Mr. Bachus, Mr. Crowley, Mr. Jones of North Carolina, Mr. Royce, Mrs. Kelly, Mr. Toomey, Mr. Gillmor, Mr. Hinojosa, Mr. Lucas of Kentucky, Mr. Ross. Mrs. McCarthy of New York, Mr. McIntyre, Ms. Norton, and Mr. Boswell) introduced the following bill; which was referred to the Committee on Financial Services

#### A BILL

- To facilitate check truncation by authorizing substitute checks, to foster innovation in the check collection system without mandating receipt of checks in electronic form, and to improve the overall efficiency of the Nation's payments system, and for other purposes.
- Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE: FINDINGS: PURPOSES.
- (a) Short Title.—This Act may be cited as the
- 5 "Check Clearing for the 21st Century Act".

### Hooks:

- H.R. 1474 108<sup>th</sup> Congress
- P.L. 108-100





PUBLIC LAW 108-100-OCT. 28, 2003

117 STAT. 1177

#### Public Law 108-100 108th Congress

#### An Act

To facilitate check truncation by authorizing substitute checks, to foster innovation in the check collection system without mandating receipt of checks in electronic form, and to improve the overall efficiency of the Nation's payments system,

Check Clearing for the 21st

Century Act.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- (a) SHORT TITLE.-This Act may be cited as the "Check Clearing 12 USC 5001 for the 21st Century Act" or the "Check 21 Act".
- (b) Table of Contents.—The table of contents of this Act is as follows:
- Sec. 1. Short title; table of contents.
- Findings; purposes.
- Sec. 3. Definitions
- 4. General provisions governing substitute checks.
  5. Substitute check warranties.
- Indemnity.
- Expedited recredit for consumers.
- Sec. 8. Expedited recredit procedures for banks. Sec. 9. Delays in an emergency.
- Sec. 10. Measure of damages.
- Sec. 11. Statute of limitations and notice of claim.
- Sec. 12. Consumer awareness Sec. 13. Effect on other law.
- Sec. 14. Variation by agreement
- Sec. 15. Regulations. Sec. 16. Study and report on funds availability.
- Sec. 17. Statistical reporting of costs and revenues for transporting checks between
- Federal Reserve banks.

  Sec. 18. Evaluation and report by the Comptroller General.
- Sec. 19. Depositary services efficiency and cost reduction.
- Sec. 20. Effective date

#### SEC. 2. FINDINGS: PURPOSES.

12 USC 5001.

(a) FINDINGS.—The Congress finds as follows:

(1) In the Expedited Funds Availability Act, enacted on August 10, 1987, the Congress directed the Board of Governors of the Federal Reserve System to consider establishing regulations requiring Federal reserve banks and depository institutions to provide for check truncation, in order to improve the check processing system.

(2) In that same Act, the Congress—

(A) provided the Board of Governors of the Federal Reserve System with full authority to regulate all aspects of the payment system, including the receipt, payment, collection, and clearing of checks, and related functions of the payment system pertaining to checks; and

## Debate in Congressional Record

Bill These may show Contained in the Serial Set

Hook: H.R. 1474 (108th Congress)

LEGISLATIVE HISTORY—H.R. 1474 (S. 1334):

HOUSE REPORTS: Nos. 108-132 (Comm. on Financial Services) and 108-291

(Comm. of Conference).

SENATE REPORTS: No. 108–79 accompanying S. 1334 (Comm. on Banking, Housing, and Urban Affairs).

CONGRESSIONAL RECORD, Vol. 149 (2003):

June 5, considered and passed House.

June 26, considered and passed Senate, amended, in lieu of S. 1334.

Oct. 8. House agreed to conference report.

Oct. 15. Senate agreed to conference report.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 39 (2003):

Oct. 28. Presidential statement.

06/05/2003-12:07pm	House	Rule provides for consideration of H.R. 1474 with 1 hour of general debate. Previous question shall be considered as ordered without intervening motions except motion to recommit. Measure will be read by section. Bill is open to amendments.
06/05/2003-12:07pm	House	Considered under the provisions of rule <u>H. Res. 256</u> . (consideration: CR <u>H4996-5005</u> ; text of measure as reported in House: CR <u>H5001</u> , <u>H5002-5005</u> )
06/05/2003-12:06pm	House	Rule H. Res. 256 passed House.

Today, as a cosponsor of the Check Clearing for the 21st Century Act, I am proud to announce the introduction of a new instrument of commerce into the American economy, the substitute check. The substitute check will provide opportunities to greatly decrease the frantic highway and air traffic associated with the gargantuan task of shipping and flying billions of dollars worth of checks around this country every single year.

Thanks to electronic imaging, paper checks have the opportunity to be converted into electronic form, transmitted in seconds to the home bank across the country, and printed out at their final destination as substitute checks.

## Reports for Legislative Intent

LEGISLATIVE HISTORY—H.R. 1474 (S. 1334):

HOUSE REPORTS: Nos. 108–132 (Comm. on Financial Services) and 108–291 (Comm. of Conference).

SENATE REPORTS: No. 108–79 accompanying S. 1334 (Comm. on Banking, Housing, and Urban Affairs).

CONGRESSIONAL RECORD, Vol. 149 (2003):

June 5, considered and passed House.

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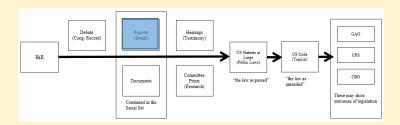
Oct. 8, House agreed to conference report.

Oct. 15, Senate agreed to conference report.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 39 (2003):

Oct. 28, Presidential statement.

S. Rept. 108-79 - CHECK TRUNCATION ACT OF 2003
 Congressional Reports. Committee on Banking, Housing, and Urban Affairs. To accompany S. 1334. Wednesday, June 25, 2003.
 ... Calendar No. 168 108th Congress Report SENATE 1st Session 108-79 CHECK TRUNCATION ACT OF 2003 \_\_\_\_\_ June 25, 2003.—Ordered to be printed \_\_\_\_\_ Mr. Shelby, from the Committee on Banking, Housing, and Urban Affairs, submitted the following R E P O R T [To accompany S. 1334] [Including cost estimate of...



#### Calendar No. 168

 $\begin{array}{c} 108 \text{Th Congress} \\ 1st \ Session \end{array} \hspace{0.2in} \text{SENATE} \hspace{0.5in} \left\{ \begin{array}{c} \text{Report} \\ 108-79 \end{array} \right.$ 

#### CHECK TRUNCATION ACT OF 2003

June 25, 2003.—Ordered to be printed

Mr. Shelby, from the Committee on Banking, Housing, and Urban Affairs, submitted the following

#### REPORT

[To accompany S. 1334]

[Including cost estimate of the Congressional Budget Office]

The Committee on Banking, Housing, and Urban Affairs, reported an original bill (S. 1334) to facilitate check truncation by authorizing substitute checks, to foster innovation in the check collection system without mandating receipt of checks in electronic form, and to improve the overall efficiency of the Nation's payments system, and for other purposes, having considered the same, reports favorably thereon and recommends that the bill do pass.

#### INTRODUCTION

On June 18, 2002, the Senate Committee on Banking, Housing, and Urban Affairs considered original legislation entitled "The Check Truncation Act of 2003", a bill to facilitate the use of check truncation and the electronic collection and return of checks. The Committee voted unanimously to report the bill, as amended by a managers' amendment that was adopted by voice vote, to the Senate for consideration.

#### PURPOSE OF THE LEGISLATION

Under current law, banks must physically present and return original checks to receive payment unless the bank has an agreement with another bank to do so by electronic means. The electronic process for transmitting information allows banks which have these voluntary agreements to stop, or truncate, the flow of paper checks. Some banks have such agreements and have been able to take advantage of electronic processing using advanced imaging technology. However, since there are over fifteen thousand

19-010

## Hearing Info from Reports

From Senate Report 108-79

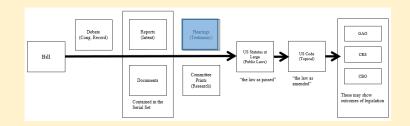
#### HEARINGS

The Banking Committee's action followed a hearing on the check truncation proposal. On April 3, 2003, the Committee heard testimony regarding the Federal Reserve Board proposal on Check Truncation. The witnesses testifying were Vice Chairman Roger Ferguson, Board of Governors of the Federal Reserve System; Ms. Lindsay Alexander, President and Chief Executive Officer of the NIH Federal Credit Union, representing the Credit Union National Association; Ms. Janell Mayo Duncan, Legislative and Regulatory Counsel from Consumers Union; and Mr. Danne Buchanan, Executive Vice President from Zions Bancorporation, representing the American Bankers Association, the Financial Services Roundtable, America's Community Bankers, Independent Community Bankers of America and the Consumer Bankers Association.

I searched CGP: banking committee april 3, 2003 check

Y 4.B 22/3:S.HRG.108-397

http://purl.access.gpo.gov/GPO/LPS48705



#### From House Report 108-132

#### HEARINGS

The Subcommittee on Financial Institutions and Consumer Credit held a hearing on Tuesday, April 8, 2003 on H.R. 1474, the "Check Clearing for the 21st Century Act". The following witnesses testified: The Honorable Roger W. Ferguson, Vice-Chairman, Board of Governors of the Federal Reserve System; Mr. C.R. Cloutier, President and CEO, MidSouth Bank, NA, on behalf of Independent Community Bankers of America and America's Community Bankers; Mr. Grant Cole, Senior Vice President and Senior Change Management Executive, Transaction Services, Bank of America, on behalf of American Bankers Association, Consumer Bankers Association, the Electronic Check Clearing House Organization, and the Financial Services Roundtable; Mr. Dale Dentlinger, Director, ETRADE Access, ETRADE Bank; Ms. Janell Mayo Duncan, Legislative and Regulatory Counsel, Consumers Union; Mr. Joseph Kniceley, Vice President, Payment Solutions, NCR Corporation; Ms. Celia C. Woodham, Director of Operations, Chartway FCU, on behalf of Credit Union National Association.

I searched CGP: "H.R. 1474" check clearing AE 2.110:108-100

http://purl.access.gpo.gov/GPO/LPS43077

## Presidential Signing Statement

 Search Govinfo.gov → 108-100 → limit to Compilation of Presidential Documents → Limit to year (2003)

39 WCPD 1485 - Statement on Signing the Check Clearing for the 21st Century Act Compilation of Presidential Documents. Bill Signings. Tuesday, October 28, 2003.

... White House, October 28, 2003. Note: H.R. 1474, approved October 28, was assigned Public Law No. 108- 100. ...

PDF TEXT DETAILS SHARE

#### Statement on Signing the Check Clearing for the 21st Century Act

October 28, 2003

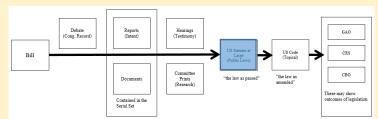
Today I have signed into law H.R. 1474, the "Check Clearing for the 21st Century Act." This Act is intended to update and modernize the Nation's check payment and collection systems. Section 16(b) of the Act purports to require executive branch officials to submit to the Congress recommendations for legislative action. The executive branch shall construe section 16(b) in a manner consistent with the President's authority under the Recommendations Clause of the Constitution to submit for the consideration of the Congress such measures as the President shall judge necessary or expedient.

#### George W. Bush

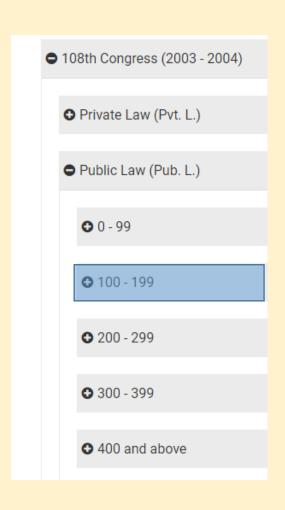
The White House, October 28, 2003.

NOTE: H.R. 1474, approved October 28, was assigned Public Law No. 108-100.

## Public Law: "law as passed"



Get through Congress.gov or Govinfo.gov.





## U.S. Code: "law as amended"

## Get through Govinfo.gov or House Office of Law Revision Counsel (<a href="https://uscode.house.gov/">https://uscode.house.gov/</a>)

#### TABLE III TOOL [CURRENT THROUGH 116-63 (OCTOBER 4, 2019)]

The Table III Tool enables you to browse the United States Code Table III. For printing purposes, the PDF file is

108th Cong. ↑	<u>117 Stat.</u> ↑	Oct. 28, 2003 ↑
108-99	108-100 <sub>(pdf)</sub>	<u>108–101</u>

Act Section	Stat. Pg.	United States Code		
Act Section		Title	Section	Status
1(a)	<u>1177</u>	12	<u>5001 nt</u>	
2	<u>1177</u>	12	<u>5001</u>	
3	<u>1178</u>	12	5002	
4	<u>1180</u>	12	5003	
5	<u>1181</u>	12	<u>5004</u>	
6	<u>1181</u>	12	<u>5005</u>	
7	<u>1182</u>	12	<u>5006</u>	
8	<u>1186</u>	12	<u>5007</u>	
9	<u>1188</u>	12	<u>5008</u>	
10	<u>1188</u>	12	<u>5009</u>	
11	<u>1188</u>	12	<u>5010</u>	
12	<u>1189</u>	12	<u>5011</u>	
13	<u>1190</u>	12	<u>5012</u>	
14	<u>1190</u>	12	<u>5013</u>	
15	<u>1190</u>	12	<u>5014</u>	
16	<u>1190</u>	12	<u>5015</u>	
17	<u>1191</u>	12	<u>5016</u>	
18	<u>1191</u>	12	<u>5017</u>	
19	<u>1191</u>	12	<u>5018</u>	
19(d)	<u>1193</u>	12	412	
20	<u>1194</u>	12	<u>5001 nt</u>	

#### § 5001. Findings; purposes

#### (a) Findings

The Congress finds as follows:

- (1) In the Expedited Funds Availability Act [12 U.S.C. 4001 et seq.], enacted on August 10, 1987, the Congress directed the Board of Governors of the Federal Reserve System to consider establishing regulations requiring Federal reserve banks and depository institutions to provide for check truncation, in order to improve the check processing system.
- (2) In that same Act, the Congress—
- (A) provided the Board of Governors of the Federal Reserve System with full authority to regulate all aspects of the payment system, including the receipt, payment, collection, and clearing of checks, and related functions of the payment system pertaining to checks; and
- (B) directed that the exercise of such authority by the Board superseded any State law, including the Uniform Commercial Code, as in effect in any State.
- (3) Check truncation is no less desirable in 2003 for both financial service customers and the financial services industry, to reduce costs, improve efficiency in check collections, and expedite funds availability for customers than it was over 15 years ago when Congress first directed the Board to consider establishing such a process.

#### (b) Purposes

The purposes of this chapter are as follows:

- (1) To facilitate check truncation by authorizing substitute checks.
- (2) To foster innovation in the check collection system without mandating receipt of checks in electronic form.
- (3) To improve the overall efficiency of the Nation's payments system.

(Pub. L. 108-100, §2, Oct. 28, 2003, 117 Stat. 1177.)

( Pub. L. 108-100, §2, Oct. 28, 2003, 117 Stat. 1177 .)

#### REFERENCES IN TEXT

The Expedited Funds Availability Act, referred to in subsec. (a)(1), (2), is title VI of Pub. L. 100–86, Aug. 10, 1987, 101 Stat. 635, as amended, which is classified principally to chapter 41 (§4001 et seq.) of this title. For complete classification of this Act to the Code, see Short Title note set out under section 4001 of this title and Tables.

This chapter, referred to in subsec. (b), was in the original "this Act", meaning Pub. L. 108–100, Oct. 28, 2003, 117 Stat. 1177, which is classified generally to this chapter. For complete classification of this Act to the Code, see Short Title note set out below and Tables.

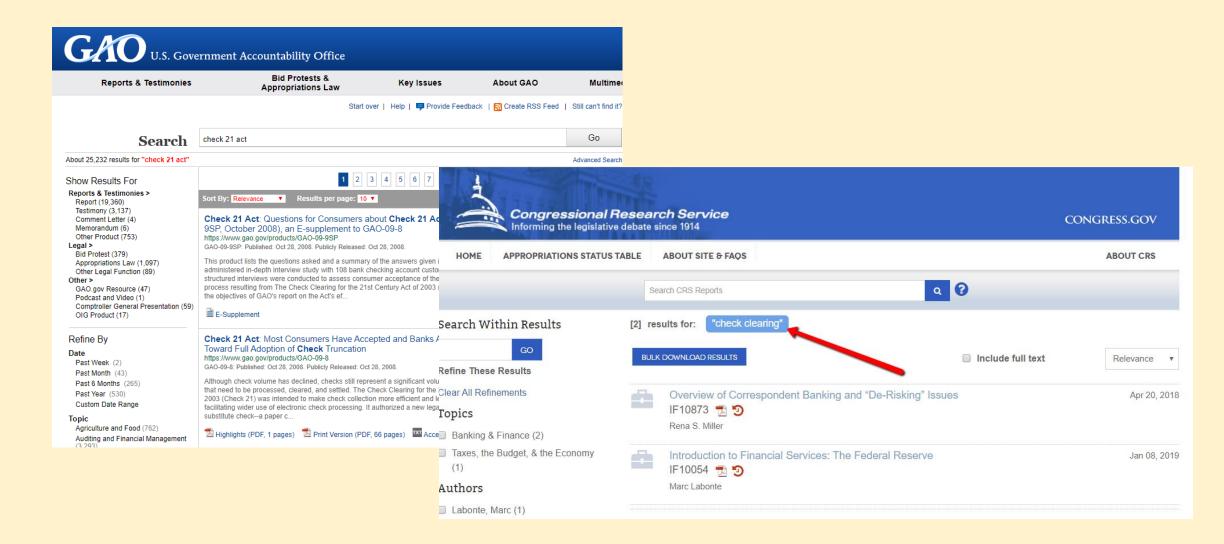
#### **EFFECTIVE DATE**

Pub. L. 108–100, §20, Oct. 28, 2003, 117 Stat. 1194, provided that: "This Act [enacting this chapter, amending section 412 of this title, and enacting provisions set out as notes under this section] shall take effect at the end of the 12-month period beginning on the date of the enactment of this Act [Oct. 28, 2003], except as otherwise specifically provided in this Act."

#### SHORT TITLE

Pub. L. 108–100, §1(a), Oct. 28, 2003, 117 Stat. 1177, provided that: "This Act [enacting this chapter, amending section 412 of this title, and enacting provisions set out as notes under this section] may be cited as the 'Check Clearing for the 21st Century Act' or the 'Check 21 Act'."

## Additional Resources



## Summary

- Legislative histories can generally be accomplished with freely available resources, especially Congress.gov and Govinfo.gov.
- A few additional resources also help such as uscode.house.gov, gao.gov, and crsreports.gov
- Hearings and the most challenging part, but now you know how to find them
- Congressional reports usually contain the "gold mine" of legislative background and intent.

## Questions?

This presentation is based on Chapters 3 & 4 of my forthcoming book.

## Mastering United States Government Information

Sources and Services

by Christopher C. Brown

This book provides a broad and current overview of the field of government information, filling important gaps left by other resources on the topic.

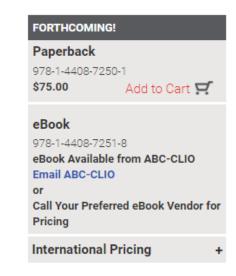
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Development



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