# The Regional Role in Permanent Access to Electronic Government Information

Tim Byrne University of Colorado at Boulder Boulder, CO

# **Providing Permanent Public Access to Electronic Government Information**

A Modest Proposal

#### **Permanent Public Access**

- There is a difference between "Permanent Public Access" and "Archiving."
- Depository Libraries have been concerned about permanent public access since the early 1990's.
- GPO's efforts to provide permanent public access is being attempted because the depository library community made its concern known.
- GPO usually tries, within reason, to do what the depository community asks. Although GPO's solutions are not always what we desire, GPO should get credit for trying.

#### Superintendent of Documents Letter dated August 25, 2000

- Many Concerns
- 1. GPO Funding
- 2. GPO's Electronic Collection
- 3. How can you call it a depository program if publications are not "deposited" in the libraries?

#### 1. GPO Funding

- GPO has never received the level of funding necessary to identify, catalog, and distribute all Federal Government publications.
- The House of Representatives just tried to cut the Salaries and Expenses Appropriation of the Superintendent of Documents in half.
- The sad truth is that GPO cannot really guarantee its own continued existence, let alone permanent public access to electronic Government information.
- A little over a year ago, how many of us would have believed that the Department of Commerce would try to close NTIS?

# 2. GPO's Electronic Collection

 GPO doesn't maintain a print collection. Is it fair to expect them to do a perfect job maintaining an electronic collection?

- "Managing the FDLP Electronic Collection: A Policy and Planning Document": 3
  Quotes
- 3. "FDLP Electronic Collection consists of four elements: ♦ (3) Remotely accessible electronic Government information products that GPO identifies, describes, and links to but which remain under the control of the originating agency."
- 4.
- 5. "Products in the Collection will be selected and acquired under policies and procedures that encourage and facilitate the sharing of resources."
- 6. "The experience of the FDLP with tangible products demonstrates that obtaining full compliance by the originating agencies has been an elusive goal."

# Managing the FDLP Electronic Collection

- World Factbook: previous editions GONE? A message on GOVDOC-L (Monterroso)
- "Just wondering "Should the agencies have some kind of liaison at GPO whom they have to consult before erasing their online pubs?"
- o Response from George Barnum sent by Robin Haun-Mohamed

#### **World Factbook Response**

- Realistically describes the problem of establishing and maintaining relationships with agencies.
- "All this is voluntary"
- Back issues of World Factbook not archived since it was distributed in paper.

# 3. How Can You Call It a Depository Program?

- Of course, it is our hope and GPO's that some titles will always be distributed in paper.
- The biggest problem with permanent public access is that electronic products are pointed to, not distributed to libraries.
- o If electronic products were distributed to libraries, we would not be dependent on the Federal Government getting its act together and coming up with an enforceable Government-wide policy on electronic Government information.

# Why Would Electronic Files Be Distributed to Libraries When They Can Already Be Accessed from a Central Location?

- Because of economics and the cyclical nature of the centralized vs. decentralized access to electronic data.
- o Cataloging through OCLC is an example of centralized access to electronic data.
- Subscribing to a CD-ROM cataloging service (Marcive) is decentralized access to electronic data.

#### Government Information Examples of Centralized vs. Decentralized Access

- NASA Mainframe computers at the various NASA research centers (Decentralized)
- NASA RECON Database (Centralized)
- o RECON = Remote Console

- o DIALOG and other database vendors
- CD-ROM databases (Decentralized)
- The World Wide Web (Centralized)
- o The next step would be towards decentralization

#### **Economics of Centralized vs. Decentralized Access**

- It was too expensive for NASA to have its bibliographic database loaded on mainframe computers at each of its research centers.
- o NASA contractors still would not have access to the bibliographic database.
- Less expensive to pay a contractor (Lockheed) to mount RECON database on dedicated mainframe and provide remote access.

#### **Economics of Government Information**

- Lockheed spins off DIALOG and begins vending many databases.
- o Pay as you go searching. Pay DIALOG for access. Pay royalty for each citation.
- o CD-ROM provides unlimited searching.
- o Allows unmediated searching.
- Networks allow concurrent users.
- Each technological advance broadens the market.
- The commercial vendors are making more money and the libraries are spending more money.
- With a few exceptions, when a library cancels subscriptions to electronic products, they retain nothing from the subscriptions paid in previous years.
- o When you cancel a print subscription, you still have the printed volumes.
- o There is duplication between various aggregator databases.
- The University of Colorado has some titles that are contained in at least four aggregator databases we subscribe to.
- o How long can libraries continue to pay for this duplication?
- With growing frequency, publishers are ending licensing agreements with aggregator database providers and marketing the electronic version of their titles themselves.
- Libraries need guarantees that they will actually retain access to the titles for which they purchase access.
- o Economics will cause libraries to demand an electronic product that the libraries control and can guarantee permanent public access within the library.
- o As technology advances, computer storage becomes much cheaper.

#### **Network Storage**

- Snap Servers: a hard drive that connects to a network. The network can be accessible from the Internet.
- Microwarehouse <a href="http://www.warehouse.com">http://www.warehouse.com</a> lists a Quantum Snap! 120 GB Server 4000 at \$2,699.95.
- This is about the cost of two Russ Bassett 10 drawer microfiche cabinets.
- o 120 GB will hold a lot of PDF, HTML and text files.
- Snap servers can be connected to networks with their own IP addresses. They
  can be daisy chained to add more storage to the same address.
- o Moving computer files is much easier than shifting books or microfiche.
- o Compression software will allow even greater storage on snap server.
- o How did GeoLythics get all of the 1990 Census STF 1A and 3A data, plus the mapping data on to one CD-ROM disc?

#### **New Expenses for Depository Libraries**

- With every new format distributed to depository libraries, new equipment is required.
- Microfiche: readers, printers, cabinets, fiche duplicators.
- o CD-ROM/Floppy Disks: computers, laser printers, networks, more computers.
- o Internet: more computers.

# **Expenses for Depository Libraries**

- Every year the cost of computer equipment goes down while the hard drives get larger.
- o Microfiche cabinet prices just keep going up.
- You can't replace 10 microfiche cabinets with one cabinet that holds everything in the 10 cabinets, but is the same size as one cabinet.

#### **How Could GPO Distribute Electronic Titles?**

- o GPO already touches each electronic title that is cataloged.
- o With a couple of extra clicks, most files can be downloaded to a GPO computer.
- o The file name assigned by GPO could be some form of accession number.
- o GPO could include this accession number in the cataloging record.

# Simple Distribution Scheme

- GPO could create a compressed file containing a week's worth of downloaded titles.
- o The weekly files would be made available for FTP.
- o Any library could download the week's file.
- Regionals would be required to download each week.

# **Complicated Distribution Scheme**

- Selective depositories would be able to make selections of the types of titles they want to receive, similar to the current item selections (but simplified).
- Each selective depository would have its own FTP file to download, much like Marcive distributes cataloging records.
- Regionals would still get everything.

# Won't There Be Files That Are Problematic to Download?

- o Yes.
- The vast majority of electronic Government publications are in PDF, HTML or text format.
- The files and databases that cannot be downloaded can still be linked to in the GPO catalog record.

# What Do We Do with These Electronic Titles Once We Have Them in Our Library?

- Anything you want.
- o Using GPO catalog records, you can create links to the files on your server.

 You can classify the titles in SuDocs, LC, Dewey, or just use an accession number.

# So What Are We Going to Do with All These Electronic Files?

o Provide the answer to the permanent public access problem.

# What Is the Greatest Benefit to Regionals of Electronic Depository Libraries?

o No discard lists!